AML Model Validation in Compliance with OCC 11-12: Supervisory Guidance on Model Risk Management

Abstract:
Supervisory Guidance on Model Risk Management (OCC SR 11-7 establishes requirements for model validations. Model validations verify that models are performing as intended to meet the defined business objectives. The guidance states that model validations should be performed at least annually to help reduce the model risk. This white paper describes validation approaches and methodologies used to comply with the guidance with an emphasis on model validation.

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1 Supervisory Guidance on Model Risk Management

Banks use a range of models to perform quantitative analysis, including estimating exposure, managing capital, measuring risk, safeguarding assets and compliance. Decisions that incorporate the use of models can materially affect the operational and financial outcomes of a bank.

In response to increasing reliance on models, the Federal Reserve and Office of the Controller of the Currency (OCC) issued Bulletin OCC 11-12 that expanded the supervisory guidance in Bulletin OCC 2000-16, “Model Validation,” issued May 30, 2000. Model validation remains a core component of OCC 11-12 and this paper demonstrates how OCC 11-12 applies to anti-money laundering (AML) models and describes validation strategies and techniques that comply with the guidance.

Models perform mathematical analysis on a set of input data and assumptions to estimate, project, or predict a real-world occurrence. OCC 11-12 defines a model as a, “quantitative method, system, or approach that applies statistical, economic, financial, or mathematical theories, techniques and assumptions to process input data into quantitative estimates.”

Based on this definition, AML applications qualify as models because they:

- Use quantitative methods such as aggregating transactions
- Use statistical techniques, such as standard deviations, to identify unusual activities
- Apply AML theories, such as structuring, to identify suspicious activities
- Rely on specific assumptions, such as Risk Ratings or thresholds, to tailor the level of monitoring applied

OCC11-12 requires banks to assess model risk through a model validation process that poses an “effective challenge” to models. According to OCC 11-12, an effective challenge is a, “critical analysis by objective, informed parties who can identify model limitations and assumptions and produce appropriate change.”

Automated transaction monitoring and AML Models can be confused. Automated transaction monitoring focuses on identifying transactions that meet a set basic criteria such as transactions executed by specific individuals. AML Models use complex logic to assess whether the transactions represent unusual or suspicious activity. AML Models do not rely on just one or a few criteria, but rather interpreting the transactions based on the originator, recipient, transaction type, amount, risk, and other parameters defined.
1.1 OCC 11-12 and AML Models

The BSA specifically requires banks to file a suspicious activity report (SAR) for any suspicious activity. The Financial Crimes Enforcement Network (FinCEN) provides guidance on suspicious activity.\textsuperscript{a} Generally, suspicious activity is identified as an unusual transaction that does not align with the customer’s transaction profile and evasion of identity by the customer. The BSA Examination Manual states that, “Suspicious activity reporting forms the cornerstone of the BSA reporting system.”\textsuperscript{iii} The transaction monitoring performed by AML models is the primary tool banks use to detect suspicious activity. This critical role—including significant recent enforcement actions—speak to the importance of AML models.

AML models can perform a range of functions, such as calculating customer risk ratings, flagging transactions executed by individuals with names matching or similar to known terrorists or money launderers, and generating alerts for suspicious activity that requires investigation through transaction monitoring against defined criteria. Transaction monitoring is not feasible without an AML model that can apply a set of complex algorithms to millions of records to produce a subset of transactions that meet the criteria for selection. The unique capabilities of AML models and OCC 11-12 require that an AML model validator have AML expertise.

OCC 11-12 requires that banks maintain a model inventory that provides comprehensive information for models in use, under development, or recently retired. The information retained for each model should be commensurate with the model’s complexity. Typically, banks prioritize models based on their associated risks. AML models pose significant model risk because they ensure compliance with laws and regulations, specifically the Bank Secrecy Act.

Compliance with OCC 11-12 requires that:

- AML model validators have AML expertise that includes experience in the field of money laundering, detection of suspicious activity and financial investigations, with a background in regulatory compliance, financial auditing or analysis, or financial investigation
- The AML model is included on the bank’s model inventory with appropriate information

1.2 Vendor Model Validation

There are multiple vendors that provide AML models. OCC 11-12 requires evaluation of the same core elements for vendor models as for internally developed models. OCC 11-12 also requires validators to review the process used to select vendor models and states that vendors should provide information on the model’s design, components and capabilities, assumptions, limitations, and ongoing performance monitoring and outcomes analysis.

In addition, the BSA Examination Manual states, “If the system was provided by an outside vendor, request (i) a list that includes the vendor, (ii) application names, and (iii) installation dates of any automated account monitoring system provided by an outside vendor. Request a list of the algorithms or rules used by the systems and copies of the
independent validation of the software against these rules."iv Frequently, vendors are unwilling to provide detailed model specifications because they consider them proprietary and confidential. However, validators can decipher the model’s specifications and logic through testing each logical component as described in Section 5. Vendors can usually provide some evidence of an independent validation of the product. While these reports can provide some evidence useful in a validation, validators cannot solely rely on these reports because implementation of the model can significantly impact the model’s ability to meet its intended business purpose. Selection of installation options and parameters, the transactions subjected to monitoring, monitoring thresholds, and the transaction monitoring rules require that validators review the implemented model. Information in a vendor’s validation report can inform the validation approach, but it cannot replace it.

Validation of vendor models:

✓ Is required by OCC 11-12
✓ Due to the unique implementation of AML models, banks cannot rely solely on a validation provided by the vendor

1.3 Model Validation Core Elements

OCC 11-12 defines three core elements for model validations and states that the three core elements apply to both models internally developed and models purchased or developed by vendors. A brief description of the core elements follows with the remainder of this paper providing information about validation practices for each core element.

Conceptual soundness focuses on the design, methodology and construction of the model. OCC 11-12 states, “This step in validation should ensure that judgment exercised in model design and construction is well informed, carefully considered, and consistent with published research and with sound industry practice.”i

Ongoing monitoring verifies that the model is working as intended or meeting the business objectives established for the model. OCC 11-12 states, “This step in validation is done to confirm that the model is appropriately implemented and is being used and performing as intended.”i

Outcomes Analysis examines the model’s output and in the case of an AML model, the alert generated from transaction monitoring along with the supporting information used for investigation. OCC 11-12 states, “This step involves comparing model outputs to corresponding actual outcomes.”i
2 Role of AML Risk Assessment in AML Model Validation

Validators need to begin any validation with a careful review of the AML risk assessment and reference it throughout the validation. AML models frequently provide mitigating factors for risks identified in the AML risk assessment. The AML risk assessment provides the foundation for selecting the AML model, adjusting or customizing model components, establishing and maintaining thresholds for monitoring, and identifying risk classes. An AML model can provide the following types of risk mitigations:

- **Preventative** – identify potential money laundering and protect the bank from legal or compliance issues through due diligence of AML monitoring and reporting, provide information related to investigations, inform decisions about products and customer behavior
- **Detective** – identify activities or behaviors that are prohibited by law or policy such as transfers to sanctioned countries or aggregation of transactions intended to avoid detection
- **Corrective** – identify internal control weaknesses or errors that allow prohibited transactions to occur, provide information for investigations

Throughout the validation process, the risk mitigations the AML model is intended to provide should be evaluated and confirmed.

2.1 Model Risk

All models have risk associated with them as they are imperfect representations of reality. The purpose of OCC 11-12 is to provide a framework for assessing model risk with model validation playing a critical role.

Risks associated with AML models include:

- **Compliance Risk**: Under reporting transactions and activities that should be reported or operating within an environment with critical internal control weaknesses
- **Legal Risk**: Not detecting illegal activities
- **Operational Risk**: Over reporting transactions and activities that consume resources to investigate alerts
- **Reputational Risk**: Not detecting activities subsequently publically disclosed
- **Earnings Risk**: Product selection and customer qualification can limit the products selected and customers accepted because of the money laundering risks associated with them

Model risk emanates from several sources, including:

- **Model Error**: The model does not perform correctly, including miscalculations or assumptions that are misleading or inappropriate.
• **Data Error**: The inputs to the model are inaccurate or incomplete.\(^\text{v}\)

• **Implementation Error**: The model is not coded so that it correctly specifies the methodology or logic.\(^\text{v}\)

• **Usage Error**: The model’s outputs are used in unintended ways.\(^\text{v}\)

3 **Validating the Conceptual Soundness of AML Models**

Assessing the conceptual soundness of an AML model lays the foundation for the remainder of the validation because the focus is to assess the AML model’s ability to meet the stated business objectives. The AML Risk Assessment should drive the business objectives, which should drive the requirements for an AML model. If the AML model does not have the capabilities required to address the risks, the business objectives cannot be met.

The documentation is the validator’s primary source of information for conceptual design. Analysis focuses on whether the documentation fully describes the AML model components as well as the processes to select and implement the AML model as well as the data used to test the model. The graphic below provides an overview of the primary steps used to validate the conceptual soundness for an AML model.

![Overview of Conceptual Soundness Validation Process](Source: Susan Devine)

### 3.1 Defined Business Objectives

Validating conceptual soundness begins by ensuring that clear business objectives for the AML model are defined. The business objectives can encompass a broad range of AML activities such as risk rating customers and transactions, complying with watch lists, monitoring transactions for unusual and potentially suspicious activity, and generating investigation data. An AML model can also be limited to specific transactions or
business lines or used to perform limited AML functions such as calculating country risk. Validators need to understand the role the AML model plays in the overall AML program and identify any other models that interface with the AML model. For example, the AML model can rely on customer risk ratings generated by a separate model.

Assessing the AML model’s ability to meet the defined business objective includes:

- Evaluating the process and rationale used to select a (vendor) model
- Verifying that the selection process that compared the (vendor) model’s capabilities to the business objectives
- Determining whether the documentation of the selection process is adequate
- Comparing the business objectives against regulatory and legal requirements to ensure they are incorporated
- Comparing the model’s capabilities to the AML risk assessment to determine if the model can adequately address the risks identified

### 3.2 Documentation

Validating conceptual soundness relies on adequate documentation that provides evidence of the AML model’s capabilities and implementation. The BSA Examination Manual requires documentation throughout the AML process and OCC 11-12 states, “Without adequate documentation, model risk assessment and management will be ineffective. Documentation of model development and validation should be sufficiently detailed so that parties unfamiliar with a model can understand how the model operates, its limitations, and its key assumptions.”

The documentation should provide adequate information to allow a full understanding of the AML model, the process used to test and implement the AML model, the data inputs, parameters and outputs.

At a minimum, the following documentation should be available and reviewed as part of an AML model validation:

- Business objectives for the AML model
- AML risk assessment with mitigating factors
- Developmental evidence that demonstrates how the AML model was tested, the data used in testing, and how the test results show that the model works as intended and meets the business objectives
- Model methodology that describes the theoretical approach, assumptions used, and known limitations
- Model specification that includes detailed descriptions of data, formulas, parameters, inputs and outputs, dependencies, processing flow, reports, and interdependencies with other models
- Data model that describes all data fields used in the model, including transaction codes and customer type identifiers
Monitoring methodology documentation that describes the logic provided by the model and selected for use to monitor transactions

Risk-scoring methodology documentation for customers, transactions, products, jurisdictions, industries and other risk factors used

Rules or peer grouping logic with accompanying thresholds and calibration data

Reports generated

Alerts and SARs statistics including metrics that measure the quality of the alerts

User procedures that describe the model execution and maintenance processes

Compliance procedures that describe how the model’s outputs are used

3.3 Methodology

The model methodology describes the approach used to perform the various tasks, such as transaction monitoring. AML models typically use one of two main methodologies:

- Rules-based – Identifies suspicious activity by comparing transactions to rules or scenarios that define thresholds for velocity, value or volume vi

- Behavior-based – Based on composite normal patterns for a customer or a peer group of customers, identifies suspicious activity for transactions that differ as measured by standard deviations vii

Validation the model methodology evaluates the:

- Alignment of the model with the business objective and compliance with regulations

- AML risk assessment to ensure the methodology includes strategies and techniques to fulfill the mitigating factors ascribed to the model

- Reasonableness of the rules or behaviors and peer grouping techniques such as inclusion of all relevant customers and transactions and thresholds supported by analysis of the customer base and transactions

- Reasonableness of risk settings applied such as customer, product, or jurisdiction risks

- Accuracy and soundness of mathematical calculations, including use of correct data fields for the calculations

- Reasonableness of the processing logic to accomplish the defined business objectives

- Robustness or capability to perform the required executions, including under stressed scenarios such as handling extreme data values

- Sensitivity and stability of the model’s outputs to changes to the model’s

Validators can be tempted to short-cut obtaining a full understanding of the model’s methodology. At this early stage, it’s critical to ensure that the AML model implemented is capable of addressing the risks it’s intended to mitigate. Validators should map each risk to specific AML model capabilities to demonstrate how the AML model can be effective in the risk environment.
3.4 Limitations and Assumptions

Models, by definition, are limited in that they cannot provide 100 percent certainty of the real-world occurrences they aim to represent. Assumptions bridge the gap between what is known and what is unknown. Limitations can emanate from weaknesses in the model due to shortcomings, approximations and uncertainties or result from assumptions that restrict the model’s usefulness to specific circumstances and situations.viii

OCC 11-12 recognizes that vendors can be reluctant to provide known limitations and states that a guiding principle for managing model risk is, “critical analysis by objective, informed parties who can identify model limitations and assumptions and produce appropriate changes.” Comparing the limitations to the AML risk assessment is critical to ensure that they do not introduce new risks or compromise mitigating controls provide by the model. “If the model is weak in an area where the bank has a meaningful exposure, then that model is likely not the appropriate choice.”viii For example, if the model does not provide a feature to identify related customers with a different account by comparing addresses or other identifiers, monitoring will be limited. If this is a known risk, then the model would not be able to mitigate this risk.

Overrides for alert reporting are frequently made for established customers and specific transactions. Do Not Compare lists that exclude transactions between a pair of customers or accounts is a form of override and should be reviewed for reasonableness. Management overrides can impact regulatory compliance by eliminating certain transactions from monitoring or suppressing alerts.

A validation should include evaluation of the reasonableness of the model’s assumptions. Assumptions can be made to compensate for data imported from other models or systems. Assumptions are frequently expressed as variables, which are periodically updated. For example, assumptions can include reliance on customer risk ratings calculated outside the AML model that need to be updated as the bank’s risk profile changes. Other variables include the thresholds set for monitoring and keywords used to search for high-risk customers.

All variables should be documented, defined and established based on empirical evidence. Updating variables should fall under a governance framework that ensures they are documented and periodically reviewed for reasonableness and their impact on the model’s outputs. Whenever an acquisition occurs, the bank’s AML risk assessment and assumptions can change. Validators should verify that assumptions and related variables are reviewed and updated as needed in a timely manner whenever the bank’s risk profile changes.

Validators should confirm that the bank performs sensitivity analysis and stress testing to determine the impact of changes to changes in assumptions on model output. The sensitivity analysis should test the changes in model results from a range of small
changes and stress testing measures the impact of large changes. The purpose of sensitivity analysis is to verify that the model’s results react as expected to changes in assumptions. For example, if monitoring threshold for a specific transaction type is lowered, the model is expected to produce more alerts. If the sensitivity analysis shows that the same or fewer alerts are produced, analysis of the underlying data and model logic is needed to determine why. The purpose of stress testing is to verify that the model continues to perform as expected when a range of changes from small to large increases and decreases, to confirm that the model performs as expected. For example, if the assumptions used monitor cash transactions increase the time frame from two days to 5 days, the model is expected to produce more alerts. If it does not, the model may not be able to correctly process the volume of transactions that support alerts.

OCC 11-12 requires that an effective governance framework provide for clear communication of limitations and assumptions. The governance framework should also ensure that the limitations that impact how the model can be used are documented and that controls are in place to ensure the model is not used when inappropriate.

Validation of model limitations and assumptions includes:

- Ensuring that known assumptions and limitation are documented and fully described
- Comparing the limitations to the AML risk assessment to determine if limitations introduce new risks or compromise mitigating controls
- Analyzing management overrides and data transformations or approximations to determine if they relate to undisclosed assumptions or limitations
- Reviewing the approval process for management overrides to ensure appropriate oversight is applied
- Reviewing the governance framework to ensure that limitations on model usage are enforced

### 3.5 Data

AML models typically process voluminous and complex data. Customer and transaction data is usually imported from multiple systems and can be transformed to meet processing requirements. AML models also import data from other models or open-source databases such as watch lists.

Data transformation, such as converting data field formats to comply with vendor database requirements, can significantly impact the transaction monitoring. AML models often pull data from multiple systems and files within a bank’s technology infrastructure.
When the bank’s system defines or formats the same data differently, the data must be standardized for use in the AML model. For example, address data can be transformed to standardize abbreviations for street, drive, court, etc. If data proxies are used, they should be fully documented with appropriate rationale for their use. For example, country codes can be used instead of a country name or customer IDs that combine a customer name with other identifying information, such as a birth date, can be a proxy for customer.

Data mapping that defines the origination and meaning for specific data values requires in-depth knowledge of a bank’s systems and data. Data used to identify peer groups is an essential element to verify as accurate and representative of the transaction profiles of customers and reasonable customer segmentation. Data quality, completeness and accuracy of data, is often assumed. A validation must challenge this assumption and confirm that the data inputs are in fact complete and accurate. For example, reconciling the input data sources and transaction submitted to monitoring can verify that all data is monitored. Prior to beginning transaction testing, the validation should confirm that data is complete and properly formatted. Validators can run queries to identify data missing, such as account numbers and transaction codes for each transaction, originator and beneficiary information on wire transfers, and transaction codes for new products.

The data used to build and implement the model should be evaluated to ensure that it is representative of the bank’s data. The data used to develop, implement and test the model should resemble the bank’s customer and product base and include assumptions used to adjust the data. The external data, such as country risk ratings, used should also be included in the development evidence and testing for implementation.

The data requirements are also driven by regulatory requirements that specify data that must be captured and maintained for use in investigating alerts generated by the AML model. The BSA Examination Manual lists specific data elements required by the BSA. Appendix 1 lists the data items by section. Validators should confirm that the AML model captures these data elements to ensure BSA compliance.

Validation of the data input and processed by an AML model is a critical component and required detailed documentation of the data sources and individual data elements. Validation of the model’s data includes:

- Reviewing data transformations, proxies and assumptions for reasonableness
- Verifying that all data sources, internal and external, are identified and documented
- Assessing the process used to ensure all input data is subjected to monitoring
- Assessing the data sources to ensure they provide accurate and complete data in compliance with regulatory requirements
- Comparing the developmental data to the bank’s portfolio to ensure it is representative
- Verifying that data definitions are completely and correctly mapped to the data in the model
Peer groups are defined based on accurate and complete transaction profiles or other empirical data.

3.6 Implementation

AML models purchased from vendors usually require customization and always require selection of various implementation options. Implementation is a process that relies on thorough user and operational testing to ensure that the AML model will work in the production environment as intended.

The vendor documentation should provide a comprehensive list of implementation options and each selection should be documented along with the rationale for selection. The vendor documentation should also provide information on the impact the options have on model performance. For example, an AML model may provide a feature to relate customers by address and monitor customers with the same address and last name as one customer. This feature could not be implemented because the bank’s data includes a relationship data field that identifies related customers. Any customizations should be documented and the developmental evidence should be available.

The quality of the user acceptance and operational testing should be examined to ensure it meeting industry best standards such as:

- Testing plan that describes planned test cases
- Testing covered all model components
- Comparison of expected and actual results
- Use of data that is representative of the production data
- Training for users performing acceptance testing was provided
The technology environment in which the model is implemented provides the foundation for maintaining the model for continued business use. Three core technology elements should be examined as part of a validation: data security, user security and change management. Data security includes the controls used to protect the data used in the model from unauthorized or inadvertent disclosure, modification, or destruction. The data used in the model is highly sensitive because it contains personal financial information. Unauthorized disclosure risks potentially devastating consequences for the customers and the bank. Data security controls should be implemented by appropriate security administration software that is managed by the IT department. Access to the data used in the model is optimally limited to systems such as the AML model and does not permit access to individual users. Each data feed for the model should be reviewed for appropriate data security. User security includes the controls used to limit the access and level of access for users who have access to the AML model. All authorized users should be documented with a description of the access required to perform their related jobs. The security methodology for the model should be reviewed to ensure that it provides a feature that can limit access to various model components and provide different access levels. For example, a compliance investigator could have read only access to the transaction data that supports alerts but not have access to update the rules used to generate the alerts. Change management refers to the processes and procedures in place to ensure that any updates made to the model, such as upgrading to a new version, are managed, tested and implemented to ensure that they do not disrupt continued business use. Consultation with the bank’s IT department is essential to ensure that the AML model and data are appropriately secured.

Validation of implementation of an AML model includes:

- Evaluation of installation options and customizations
- Review of the quality of the user acceptance and operational testing
- Evaluation of the data security
- Evaluation of the user security
- Verification that appropriate change controls are in place to ensure that changes made to the model are implemented after thorough testing and approval

### 3.7 Conclusion

At the conclusion of the review of conceptual soundness of the model, the validator forms an opinion about the bank’s risk profile and the model’s ability to help mitigate those risks. The validator will understand why a specific AML model was selected or designed and what the specific capabilities of the model are. The adequacy of the model documentation will indicate the strength of the model risk governance framework as the documentation lays the foundation for the implementation and use of the model. The assumptions and limitations will determine whether the model has significant issues in the methodology that can impact the reliance on the results. During review of the data
the validator will begin to form an opinion about its integrity that will inform the transaction testing. For example, extensive data transformations can indicate potential issues with data accuracy or completeness that should be investigated. The results of the testing performed at implementation, or release of the latest version, will also provide insight on the presence or absence of issues that can impact the model’s results. In summary, the review of conceptual soundness allows a validator to determine whether:

- The model selected or designed was based on the known risks using a set of documented assessment criteria.
- The documentation is sufficient to understand the model, its processing and its outputs.
- The model selected or designed has the features and functions capable of meeting the business objectives defined.
- The limitations and assumptions do not significantly weaken the model’s capabilities.
- The data is adequately defined and its integrity is maintained.
- The model was implemented using a controlled process that ensured adequate testing.
4 Validating Ongoing Performance of AML Models

Ongoing performance monitoring verifies that the AML model continues to meet the defined business objective. It provides the opportunity to identify issues and evaluate changes since the last validation more quickly than waiting for the next validation. For example, if a new product and related new transaction code are implemented in the quarter following a validation, ongoing monitoring will provide the opportunity to compare the model outputs related to the new product throughout the nine months until the next scheduled validation.

OCC 11-12 states that ongoing monitoring begins when a model is implemented in production for business use. As shown in the diagram below, monitoring should provide continuous feedback about the AML model that can be used to update the model as needed.

A framework for ongoing monitoring establishes the requirements and identifies the parties responsible. Assigning responsibility, especially with reporting requirements to senior management, helps ensure that the monitoring is conducted and that the results are communicated so that proactive or corrective actions can be taken.

The validation should confirm:

- A process is established to routinely and periodically review model performance
The monitoring framework includes procedures to identify changes made to the model.

Responsibility for ongoing process is assigned.

4.1 Performance Monitoring and Data Analytics

The ongoing monitoring framework identifies performance measurements that are compared to the model performance to determine stability and reliability. Establishing performance standards ensures that a benchmark based on analysis of empirical data is used as a comparison for actual model performance. Without a performance standard, ongoing monitoring cannot be fully assessed.

Determining appropriate performance standards is challenging because AML models process all or most of the bank’s transactions, use many data items, and are embedded in a management framework that includes processes external to the model. The following breakdown of performance standards provide a sound framework for identifying and organizing performance standards:

- AML program management indicates whether the overall AML program is meeting the business objectives. Indicators include findings in independent reviews, regulatory actions, effective and timely processing of alerts, SARs, and investigations resulting in no or minimal backlog of work.\textsuperscript{ix}

- Monitoring effectiveness indicates whether the AML model is producing productive alerts, as indicated by the percentage of alerts converted to SARs.

- Model accuracy indicates whether the AML model is producing accurate alerts. Errors identified are fully documented and promptly corrected.\textsuperscript{ix}

- Data accuracy indicates that the data submitted for transaction monitoring is complete, accurate, and has not changed since the AML model was implemented. Indicators are consistently between the data submitted for monitoring and the customer base and monitoring results.\textsuperscript{ix}

- Model effectiveness indicates that the alerts generated are within expected thresholds. Indicators include false positives exceeding expected thresholds, rules that produce no alerts, and the correlation between transaction volume alerts generated is not maintained.\textsuperscript{ix}

- Emerging risks indicates that the AML model identifies potential changes in the assessed risks. Indicators include alerts generated that are intended to expose emerging risks, unexplained changes in the number of alerts or SARs generated, changes in the AML risk assessment and changes in the customer or transaction profiles.\textsuperscript{ix}

Ongoing performance monitoring depends on a set of metrics or key performance indicators (KPIs) routinely captured and reported about the model performance. Some AML models provide a dashboard to report KYIs constantly along with a reporting feature. The most important factor is the selection of the KYIs and the process in place to review and react to the information. Selecting the appropriate KYIs begins by determining what is available in the AML model and what information is needed to monitor performance. Some standard KYIs include:
- Number of customers by risk class
- Number of customers by segment
- Transaction volume by various timeframes
- Transaction volume by product
- Alerts generated and false positive alerts generated by rule and transaction type
- Alert conversion rate to SARs
- Open investigations and closed investigations
- Number of rules with no alerts

For example, the number of false positive alerts can signal thresholds that are too restrictive or too loose. The KYIs should be monitored from period to period using a consistent methodology to be able to observe trends. The trends in KYIs help establish when changes in thresholds may be indicated.

The KYIs should be reviewed holistically with appropriate comparison to determine the impact on the AML program. KYIs about the input data can reveal changes in customers, products, or risks that impact the entire AML program. For example, changes in the distribution or customer types or risk class can be used to generate new rules for monitoring. Changes in volume are helpful for planning resources.

As a final step, the ongoing monitoring results should be used to analyze the AML risk assessment. The results will generally confirm the risks identified, but can also show how shifts in customers and transaction types may impact the risks identified. Since the AML risk assessment drives the business objectives for the AML model, the ongoing monitoring results should always be compared to the risks identified.

The validation should confirm:

- Appropriate performance metrics or KYIs are captured and reported for the AML model on a regular basis
- Reports produced for KYIs and alerts provide supporting detailed transactions to allow full evaluation
- KYIs are reviewed and analyzed by appropriate management to identify trends and emerging risks
- Overrides are tracked and examined to determine if they indicate issues with the model meeting the business objectives
- Data errors are investigated for root cause and are appropriately addressed
- The AML Risk Assessment is updated as needed based on ongoing monitoring results

4.2 Tuning and Calibration

Tuning or calibration is one of the more complex aspects of managing an AML model due to the number of thresholds and parameters used in transaction monitoring. Increasing the complexity is how the various thresholds and parameters work together.
Few, if any, rules are designed using one parameter. Most rules involve a customer type, transaction type, time frame, and a dollar value or transaction volume. For example, international wire transfers can use thresholds for transaction amount, transaction counts, timeframes, aggregated transaction amounts, aggregated transaction counts, each set to different levels for customer type, jurisdiction and risk class.

Tuning the rules for these transactions requires understanding how each parameter affects the results. This process of isolating each parameter for tuning is tedious, but provides the best results. Sensitivity testing results, discussed in Section 3.5, can also provide useful information for the tuning effort.

Thresholds are used to eliminate or filter some transactions from generating alerts. The purpose of thresholds is to suppress alerts that should be generated based on the monitoring rules, but clearly do not indicate suspicious activity, which are referred to as false positives. Thresholds should be based on data analytics and KPIs to ensure they are appropriate and do not suppress suspicious activity that should be converted to SARs. Setting thresholds is a balance between over reporting alerts that can misuse resources required to investigate them and under reporting alerts that can present business, legal, and compliance risks. Establishing a methodology that is consistently applied to tune thresholds is a critical control to ensure that suspicious activity that should be reasonably detected is reported as alerts. The tuning framework serves as the strategy to ensure that a reasonable level of suspicious activity is reported. Defining a reasonable level can be developed by examining the conversion ratio of the number of alerts converted to SARs. If the conversion ratio does not change as a threshold increases, it is reasonable to conclude that suspicious activity is reasonably detected.

Data analytics are the foundation for tuning an AML model. Distribution analysis groups items, such as transactions, across a defined scale. Statistical analysis can refine the information, but merely distributing it across a standard set of values can be very informative. A distribution of transactions and customers can provide insight into the transaction and customer bases and the associated risk classes. Alerts are typically reported by rule or scenario, but the ability to analyze alerts by customer type, transaction type, location and risk class can help AML managers set thresholds and identify normal activity.

Validation of the tuning and calibration includes:

- Monitoring thresholds are documented and approved
- Monitoring thresholds are defined based on analysis of appropriate data
- Trends in KPIs and other data analytics are captured and reviewed as part of the tuning process

4.3 Conclusion

Throughout the review of ongoing performance, the validator will form an opinion of how well the model is managed and the stability of its performance. The validator will be able to assess the controls in place to periodically review the operational effectiveness of the model. Not completing scheduled performance monitoring may indicate that the AML department is not assessing the model for changes in the bank’s risk profile, customer base, or transaction base. In addition, lack of capturing and reporting KPIs may
indicate that senior management is not providing sufficient oversight or support for the monitoring activities. Tuning the model is challenging and time consuming. It can be deferred as a lower priority, which can significantly degrade model performance. In summary, the review of ongoing performance allows a validator to determine whether:

- The model is managed on a scheduled, preventative basis or if performance is assumed to be adequate until an issue arises and forces a performance review.
- The bank and the AML department emphasizes controls that relate to model management.
- Key metrics are captured and reported on a timely basis to appropriate levels of management, which indicates adequate oversight.
- Processes and procedures are in place to prevent issues with model performance from developing.

5 Validating Outcomes Analysis

Outcomes analysis examines the AML model’s results to verify that they are accurate and complete. Accuracy relates to the correctness of the information reported. For example, the number of alerts generated for a rule is accurate based on the transaction data and monitoring parameters. Accuracy is a test for overstatement or “above-the-line” testing because it tests the accuracy of a reported number of alerts. Testing for completeness determines whether all alerts that should have been generated were generated. Testing for completeness is a test for understatement or “below-the-line” testing because it tests for under-reported alerts. To validate an AML model’s outcomes, both above-the-line and below-the-line testing are required and are considered best practice. Other approaches, such as random sampling alerts and tracing them to supporting data or randomly selecting transactions and evaluating them for potential alerts is an alternative that cannot provide the same assurance as the corollary above-the-line and below-the-line approach. This section outlines a transactions testing approach for validation of each core element of OCC11-12 based on the AML model’s outcomes.

The BSA Examination Manual includes a section on Systems to Identify, Research, and Report Suspicious Activity and states that, “Suspicious activity reporting forms the cornerstone of the BSA reporting system.” The BSA Examination Manual notes that it is unrealistic to expect a bank to detect and report all potentially illicit transaction and that examiners should focus on the bank’s policies, procedures and processes to identify SARs. However, validators cannot solely rely on policies, procedures and process reviews to provide assurance that the AML model is working as intended. Using automated transaction testing greatly improves a validator’s ability to determine whether an AML model is working as intended by generating alerts for those customers and transaction as expected.

Multiple approaches can be used for testing transaction monitoring. Statistical sampling transactions for verification is a standard approach used in financial transaction testing. However, statistical sampling is most effective when testing a reported transaction
balance. Statistical sampling selects individual transactions based on a selected confidence level. This approach is inappropriate for AML models because alerts can be generated from a combination of transactions as in structuring. Using statistical sampling would not identify the various transaction combinations. An AML model does not report transaction balances, but uses transaction patterns to discern suspicious activities. Random sampling of alerts can be used for above-the-line testing. However, the alerts selected may not include all of the monitoring logic performed leaving some of the monitoring untested. In addition, below-the-line testing with random alerts is infeasible as a set of transactions would have to be compared to every rule to assure no alerts were unreported.

Using an approach that focuses on the logical components of the transaction monitoring, allows validators to test the logic for a sample of rules or behaviors that is duplicated in the other rules or behaviors that use the same logic. By identifying all the logical components of the monitoring and testing the accuracy and completeness of each logical component provides a comprehensive test of the monitoring. Testing each logical component does not require testing every rule or behavior pattern. AML models reuse the same logic repeatedly. For example, aggregating cash transactions within a specified timeframe works the same for aggregating check transactions during a specified timeframe. Using a testing methodology that confirms the accurate processing of logical components can be effective and efficient. If several hundred rules incorporate a timeframe component, the validator can test a limited number of these rules and confirm that the logic related to timeframes is working.

5.1 Transaction Testing Planning and Resource Requirements

Regardless of the transaction testing approach used, significant planning needs to identify data requirements, security for data, analytical tools and analysts required. The planning also includes determining the testing period and preparing the data extraction request for use in transaction testing.

Processing (IT) requirements for the transaction testing are based on estimated transactions for the validation period. Even with a medium sized bank, a typical validation requires review of tens of millions of transactions, even for a quarter. It is not necessary to subject a full year’s transactions if a quarter or month covers the logical components. A data analyst with expertise in database queries is usually required to code the queries on the data extract. However, the validator is responsible for directing and reviewing the data analyst’s work. The validator, who has AML expertise, must perform most of the planning and analysis and rely on the data analyst to extract the data. In addition, the validator must examine the data extracts and compare them to the full data set to ensure that the extraction was performed correctly. One approach for accomplishing this review is to obtain the full set of transactions for a customer that triggered an alert and manually confirm that the data supports the alert.

To plan for the transaction monitoring:
1. Determine the most recent changes to the rule/behavior set. The testing period should be limited to a stable set of rules/behaviors to ensure that the logical components work identically.

2. Determine the testing period, which should cover at least two months to ensure that month-end cut-offs are handled correctly by the AML model. The testing period should be considered based on the timeframes defined in the rule set to ensure that the testing period covers at least the longest timeframe.

3. Based on the review of the data model for the AML model or input files, identify key data fields used by the AML model for monitoring. The BSA Examination Manual, Appendix O: Examiner Tools for Transaction Testing provides a base set of data fields required for transaction testing that is consolidated below:

   - The customer information file (CIF) number, Social Security number (SSN), taxpayer identification number (TIN)
   - The teller and branch or other applicable identifying information
   - The customer’s full name, country of residence, and BSA/AML risk rating, if applicable
   - The date, amount, transaction type, and account number of each transaction
   - For funds transfers originator’s name, beneficiary’s name, country, financial institutions, and account numbers
   - Date the account was opened
   - Type of account

4. Obtain a sample of data for a subset of customers to confirm that the data fields identified are the data fields used by the AML model. Confirm that the data extraction includes all data needed to verify the accuracy and completeness of the monitoring logic.

5. Estimate for storage of the data extracted for secure transfer.

6. Obtain the data for all customers for the testing period.

7. Verify the completeness of the data in the full data set. Query for missing data and NULL entries on the key data fields identified to ensure that the monitoring can be effective.

8. Verify the consistency of the data in the full data set. Query for basic formatting characteristics such as non-numeric data in transaction amount fields and unknown transaction codes or customer types.

5.2 Analyze Monitoring Rules and Parameters

Transaction testing can be a most effective tool for assessing conceptual soundness. The components of an AML model are complex with too many parameters to review in isolation. One rule usually has multiple parts that perform in a strict order to siphon the transactions considered suspicious. Thus, it is not just the individual components of a rule, but also the order in which the components are executed that drives transactions
identified as suspicious. Added to this are filters and thresholds that eliminate some customers or transactions and aggregate transaction amounts.

The complexity prohibits a full model replication and as a result, validators have turned to alternative methods such as statistical sampling and estimation. However, examining the accuracy of the logic used to monitor transactions can provide a comprehensive review. The following table lists and describes examples of logical components used in monitoring.

<table>
<thead>
<tr>
<th>Logic</th>
<th>Potential Parameters</th>
<th>Used to Test</th>
</tr>
</thead>
<tbody>
<tr>
<td>Customer Type</td>
<td>Individual, Business, Foreign National, Employee, Peer Group Id</td>
<td>Customer segmentation, Peer group, High risk customers, Employee transactions, Money flow</td>
</tr>
<tr>
<td>Business Type</td>
<td>High Risk, NAICS Code, Money Service Business</td>
<td>Customer segmentation, Peer group, High risk customers, Money flow</td>
</tr>
<tr>
<td>Jurisdiction</td>
<td>Country, state/province, zip code, street</td>
<td>Watch lists, High-risk jurisdictions, High-risk transactions</td>
</tr>
<tr>
<td>Transaction Type</td>
<td>Cash, Check, ATM, ACH, Wire Transfer, Transfer, Credit Card, Monetary Instrument, Loan</td>
<td>Money flow, Structuring, High risk transactions</td>
</tr>
<tr>
<td>Transaction Type</td>
<td>Transaction Type vs. Transaction Type</td>
<td></td>
</tr>
<tr>
<td>Transaction Volume</td>
<td>Count of transactions</td>
<td>Money flow, Structuring</td>
</tr>
<tr>
<td>Transaction Value</td>
<td>Dollar amount of transaction or transactions, Minimum transaction amount, Maximum transaction amount</td>
<td>Money flow, Structuring, SARs, CTRs</td>
</tr>
<tr>
<td>Transaction Velocity (Timeframe)</td>
<td>X Days Between Within X Days</td>
<td>Money flow, Structuring, SARs, CTRs</td>
</tr>
<tr>
<td>Money Flow</td>
<td>Inflow, Outflow, Inflow vs. Outflow</td>
<td>Money flow, Structuring, SARs, CTRs</td>
</tr>
<tr>
<td>Transaction Aggregation</td>
<td>Multiple Transaction Types, Total Transactions Value, Multiple Customers</td>
<td>Money flow, Structuring, SARs, CTRs</td>
</tr>
<tr>
<td>Originator / Beneficiary</td>
<td>Originator or Originators vs. Beneficiary or Beneficiaries</td>
<td>Funds transfers, SARs, CTRs, Sanctions, watch lists</td>
</tr>
<tr>
<td>Jurisdiction / Location</td>
<td>Country, State, Country, Branch, Teller, ATM</td>
<td>Funds transfers, Sanctions, watch lists</td>
</tr>
<tr>
<td>Prior Period Activity</td>
<td>Average account balance, average inflow, average outflow, average transaction count, average transaction volume by transaction type</td>
<td>Customer behavior</td>
</tr>
</tbody>
</table>
Using the logical components and parameters in the table above, hundreds of monitoring rules can be created. Breaking down of the logical components allows the validator to review the coverage of monitoring provided by specific groups of rules. The coverage and concentration can be graphed using a chart or heat map. For example, the graphic below depicts the coverage for the following three rules:

- Within one day an individual deposits cash in one transaction totaling a minimum of $5,000.
- Within five days an individual deposits cash in two or more transactions with a minimum deposit amount of $250 totaling a minimum of $10,000.
- Between two and seven days an individual deposits cash in five or more transactions with a minimum deposit of $1,000 totaling minimum of $5,000.

The transactions that are subjected on the graphic uses darker shades to show the transactions subjected to apply more rules. The graphic below shows that transactions of less than $100 are not monitored within two to seven days and transaction between $1,000 and $5,000 are subjected to the most monitoring rules within two to five days.

Using graphical representations are most useful when a validator is concerned that the monitoring rules do not provide adequate coverage. The example above shows that cash transactions less than $250 are monitored only within one day and transactions between $1,000 and $5,000 are monitored more than other dollar ranges, but only with five day timeframes. More complex rules can be created with 3-D graphics available.

5.3 Select Rules for Testing
Breaking down each rule into the logical components used then allows a validator to identify the rules that rely on each piece of logic. Selecting rules to test specific pieces of logic ensures that all the logic used in monitoring is tested. Rules selected should include...
both rules that generated alerts for above-the-line and below-the-line testing and rules that did not generate alerts to confirm that they are implemented.

To perform transaction testing related to conceptual design:

1. Obtain the entire set of rules or scenarios.
2. Analyze each rule independently to ensure it is properly defined. For example, verify that the thresholds are correct and that filters are not set above the thresholds. Verify that the rules are correctly entered in the AML model.
3. Identify the logical components/peer group parameters and thresholds. Identify the timeframe used to calculate the average activity for peer groups or individual customers.
4. Select a subset of rules for above-the-line and below-the-line testing to include:
   - All logical components and parameters and thresholds
   - All rules generated alerts during the testing period
   - All customer types
   - Customers from all risk classes if appropriate and businesses identified as high risk
   - All transaction types
   - Timeframes that cross months or quarters as appropriate based on timeframes defined in the rules
5. Select a subset of rules solely for below-the-line testing to include:
   - Rules that did not generate any alerts during the testing period
   - Rules that did not generate any alerts for each conceptual component
6. Select a subset of any new rules implemented since the prior validation.
7. Assess adequacy of logical capabilities for features to monitor watch lists.
8. Verify watch lists are updated by comparing them to current lists.

5.4 Above-the-Line Testing
The purpose of the above-the-line testing is to confirm the accuracy of the monitoring logic for alerts that were generated. Above-the-line testing begins with alerts reported and confirms they are accurate by reconciling them to the transactions extracted. It is not adequate to examine the AML model’s detailed list of supporting transactions because they may not reflect all of the transactions. In addition, unusual transactions such as correcting entries or transfers between one customer’s accounts, may be counted twice or not at all.

To perform above-the-line testing:

1. Review the process and documentation used to reconcile the data extracted from the bank’s core system to the data submitted for transaction monitoring to ensure that all intended data is included.
2. For each rule selected, select one or more customers and extract the customers’ transactions using the same logical components used in the rule.

3. Compare the transactions that generated the alerts to the transactions extracted and resolve any differences, including nuances in the logical component.

4. Continue to compare extracted transactions for each customer until the logical components used in the rule are confirmed to be operating as intended.

5. Trace the customers reviewed to relevant reports.

5.5 Below-the-Line Testing

The purpose of below-the-line testing is to confirm that all alerts were accurately generated and reported. Below-the-line testing begins with the data extracted and confirms that the transactions that the alerts were generated as appropriate. Below-the-line testing also confirms that alerts that did not generate any alerts are operating as intended. Below-the-line testing is more complex because the logical components have to be re-engineered using queries or other extraction processes.

To perform below-the-line testing:

1. For each rule selected design a query to extract customers who meet the logical components of the rule.

2. Subject the entire data extraction to the query. Resolve any disparities by reviewing the transactions for the customers who meet the criteria defined in the query.

3. Design queries for minimum regulatory requirements: CTRs and SARs.

4. Design queries for BSA red flags that are reflected in the risk assessment.

5. For peer groups, review algorithms to group customers for a selected peer group. Extract historical data for customers to confirm appropriate peer group assignment.

6. For selected subset of customers, confirm that the calculation of customer risk scores is accurate, if appropriate.

5.6 Model Outputs and Reports

The model outputs consist of several components that are provided in reports that contain various levels of detail and frequently dashboards that summarize the model results and metrics. Throughout testing, especially transaction monitoring testing, the alerts reported are tested for accuracy. However, compliance staff need supporting information for the alerts to investigate the alerts and potentially file SARs.

The validation should include a review of the reports to verify that they include required information for investigations, including transactions that triggered the alert and data required for the SAR. Reports at the summary level can be supplemented with access to the supporting transactions through the model’s interface as well.

The model should also provide metrics about the customer and transaction base so that the productivity of alerts can be calculated and so that the correlation between alerts and the data can be assessed. The metrics should cover the entire monitoring lifecycle, including:
• Statistics on customers with transactions, preferably by risk level
• Transaction volumes, preferably by transaction code
• Alerts generated by customer and by transaction code
• Alerts referred to investigation and ultimately converted to SARs

This type of information should be used to manage the AML department by estimating the staffing requirements and staff productivity. Trend analysis can be maintained that tracks the monitoring results and can be an early indicator of changes in the bank’s risk profile.

5.7 Summary and Reporting Validation Results
Throughout the validation effort, the validator is continuously moving toward a more detailed understanding of the AML model. At the end of the validation, validators form an opinion of the model’s overall performance. Models are typically given an overall assessment that indicates the level of performance, such as:

• Strong performance – The model fulfills the business objectives, is conceptually sound, well documented, monitored for performance on a routine basis and produces results as intended.

• Requires improvement – The model does not fulfill all business objectives, but does not have critical control weaknesses that render the results unreliable.

• Fails to perform – The model does not meet the business objectives and has critical controls weaknesses that render the results unreliable.

This high level assessment is based on the results of the testing and issues found. Ideally, each issued noted is assigned a risk of High, Medium, or Low to enable management to prioritize them.
Appendix 1: BSA Data Requirements

The following data requirements are excerpted from the BSA Examination Manual.

BSA Data Requirements

<table>
<thead>
<tr>
<th>BSA Section</th>
<th>Data</th>
</tr>
</thead>
<tbody>
<tr>
<td>Purchase and Sale of Monetary Instruments Recordkeeping — Overview</td>
<td>If the purchaser has a deposit account with the bank:</td>
</tr>
</tbody>
</table>
| | • Name of the purchaser  
• Date of purchase  
• Types of instruments purchased  
• Serial numbers of each of the instruments purchased  
• Dollar amounts of each of the instruments purchased in currency  
• Specific identifying information, if applicable |
| | If the purchaser does not have a deposit account with the bank: |
| | • Name and address of the purchaser  
• Social Security or alien identification number of the purchaser  
• Date of birth of the purchaser  
• Date of purchase  
• Types of instruments purchased  
• Serial numbers of each of the instruments purchased  
• Dollar amounts of each of the instruments purchased  
• Specific identifying information for verifying the purchaser’s identity (e.g., state of issuance and number on driver’s license) |
<table>
<thead>
<tr>
<th>BSA Section</th>
<th>Data</th>
</tr>
</thead>
</table>
| Funds Transfers Recordkeeping — Overview | - Name and address of the originator  
- Amount of the payment order  
- Date of the payment order  
- Any payment instructions  
- Identity of the beneficiary’s institution  
- As many of the following items as are received with the payment order:  
  - Name and address of the beneficiary  
  - Account number of the beneficiary  
  - Any other specific identifier of the beneficiary |

If the originator is not an established customer of the bank, in addition, the originator’s bank must collect and retain other information, depending on whether the payment order is made in person.

If a payment order is not made in person, the originator’s bank must obtain and retain the following records:

- Name and address of the person placing the payment order  
- The person’s TIN (e.g., SSN or EIN) or, if none, the alien identification number or passport number and country of issuance, or a notation in the record of the lack thereof  
- Information retained must be retrievable by reference to the name of the originator.
For funds transmittals of $3,000 or more, the transmitter’s financial institution must include the following information in the transmittal order at the time that a transmittal order is sent to a receiving financial institution (1010.410(f)(1)):

- Name of the transmitter, and, if the payment is ordered from an account, the account number of the transmitter
- Address of the transmitter
- Amount of the transmittal order
- Date of the transmittal order
- Identity of the recipient’s financial institution
- As many of the following items as are received with the transmittal order:
  - Name and address of the recipient
  - Account number of the recipient
  - Any other specific identifier of the recipient
- Either the name and address or the numerical identifier of the transmitter’s financial institution.

**Responsibilities of Beneficiary’s Banks**

**Record keeping Requirements**

For each payment order of $3,000 or more that a bank accepts as a beneficiary’s bank, the bank must retain a record of the payment order.

**Proceeds Delivered in Person**

- Name and address
- The type of document reviewed
- The number of the identification document
- The person’s TIN, or, if none, the alien identification number or passport number and country of issuance, or a notation in the record of the lack thereof
- If the institution has knowledge that the person receiving the proceeds is not the beneficiary, the institution must obtain and retain a record of the beneficiary’s name and address, as well as the beneficiary’s identification

**Proceeds Not Delivered in Person**

If proceeds are not delivered in person, the institution must retain a copy of the check or other instrument used to effect the payment, or the institution must record the information on the instrument. The institution must also record the name and address of the person to whom it was sent.
End Notes


